

BSP EQUALITY IMPACT AND NEEDS ANALYSIS

Directorate	Environment and Community Services
Service Area	Culture and Leisure
Service/policy/function being assessed	Dog Control PSPO Implementation Proposal
Which borough (s) does the service/policy apply to	Wandsworth
Staff involved in developing this EINA	Stephen Biggs
Date approved by Directorate Equality Group (if applicable)	N/A
Date approved by the Head of Policy and Strategy	18/07/2025
All EINAs must be signed off by the Head of Policy and	
Strategy	

1. Summary

Please summarise the key findings of the EINA.

This EINA aims to examine and assess any differential impacts that the introduction of a Public Spaces Protection Order (PSPO) may have on any people with protected characteristics who reside, work in or visit the area or any people with protected characteristics who may visit the area in the future. This EINA is in preparation for a public engagement exercise on the renewal of the existing Dog Control PSPO.

The PSPO is likely to have a greater positive impact on disabled people, as set out below.

Dog Control within public spaces of the borough of Wandsworth.

The outcome sought is that the law-abiding majority can use and enjoy public spaces without fear of antisocial behaviour. Those who would be impacted the most from the PSPO would be Wandsworth residents, visitors and those working within the borough.

Impact of Proposal: PSPO Dog Control

The PSPO will have a positive impact on visitors, residents and those working within the borough, whether using public highways or accessing the Borough's parks and open spaces, including all footpaths, the footways and carriageways of every highway (including gutters, tree bases, grass verges, grass amenity areas adjacent to highways and the Riverside Walk) and all cemeteries and the parks and open spaces in the administrative area of the Council.

Background

In 2023 Wandsworth Council implemented a borough-wide PSPO including Dog Control in public spaces. This PSPO is due to expire in October 2025. It is proposed that another three-year Dog Control Public Spaces Protection Order is introduced which will largely include the same prohibitions and restrictions as the 2023 Order. The new PSPO covering the dog control also includes some changes to restricted areas and proposes to add the following sites requiring dogs be kept on leads in the Nine Elms Open Space - Bourne Valley



under Article 4 and a dog exclusion order for Graveney Pocket Park - Mellison Road, Swaffield Pocket Park – Swaffield Road and Oasis Green Space, Thessaly Road under Article 6. The Council is proposing to extend the protections offered by the existing Dog Control PSPO, which would address the following reported detrimental behaviours:

• those failing to exercise control of their dogs within Public Spaces, including all footpaths, the footways and carriageways of every highway (including gutters, tree bases, grass verges, grass amenity areas adjacent to highways and the Riverside Walk) and all cemeteries and the parks and open spaces in the administrative area of the Council.

The full report will take into account the following:

- The legislation and requirements to introduce a PSPO.
- The evidence base that has been gathered and presented to the Council.
- The evidence provided within the proposal and the outcomes of consultation.

In seeking to continue to provide a unified order in line with this already tested legal route the council has drawn upon existing models of best practice in other areas. A full options appraisal is therefore not relevant to the scope of this proposal which simply seeks to extend the model of enforcement already in place.

Anti-Social Behaviour legislation allows the Council to implement a Public Space Protection Order to tackle the anti-social behaviour in specific areas that may be having a detrimental effect on the community.

Section 59 of the Anti-Social Behaviour, Crime and Policing Act 2014 allows the Council to create a PSPO and establish a zone within which prohibitions or requirements can be imposed to control certain behaviours.

A PSPO establishes a defined geographical area within which certain powers can be conferred and exercised to deal with behaviours which impact upon the quality of life of those who live, work or visit there.

The Council believes that implementing a PSPO is the most appropriate power that could be used alongside other actions to address the wide-ranging issues that had been reported by residents, staff and visitors.

The purpose of the PSPO would be to:

Provide relief to residents, visitors and those working within the borough whose quality of life could be threatened by anti-social behaviour.

Provide a unified model of enforcement for front line services such as Police who respond to complaints and incidents involving ASB issues.

To respond to repeated complaints made by the local community, about the detrimental effect the "event" has on the quality of life of residents.

The PSPO for Dog Control allows the Council to encourage responsible dog ownership. In turn, this has helped make Wandsworth an even cleaner, greener, healthier and safer place in which to play, live, work or visit by reducing the number of dog fouling and other dog control related incidents and improving the local community, environment and health and wellbeing for all.



2. Evidence gathering and engagement

a. What evidence has been used for this assessment? For example, national data, local data via DataRich or DataWand

Evidence	Source		
Enforcement Data for the current Dog Control PSPO	Data is inputted by the Parks Police		
Population data on protected characteristics in the	Census 2021 data		
borough			
Pregnancy and maternity data	Joint Strategic Needs Assessment		
Wandsworth population statistics	Annual Population Survey for 2021		

b. Who have you engaged and consulted with as part of your assessment?

A public consultation is taking place between 21/07/25 and 07/09/25.

The following organisations will also be consulted:

- Enable Leisure & Culture (who manage Wandsworth Parks)
- Parks Friends Groups and Management Advisory Committees

3. Analysis of need

Potential impact on this group of residents and actions taken to mitigate impact and advance equality, diversity and inclusion

Protected group	Findings				
Age	PSPOs apply to people ov	PSPOs apply to people over the age of 18 who are in designated PSPO areas, and			
	they can be enforced by	police officer	rs and authorised co	ouncil officers.	
		The 2021 census revealed that in Wandsworth the, • Population: is 327,506 (53 % female & 47 % male)			
	•	•	edian age is 33 year		
	• Over 85s: 3.7 % (r	-	• .	5 ,	
	ONG C 2024				
	ONS Census 2021				
	Geography	Geography Wandsworth			
	Measures	Value	Percent %		
	Age				
	Total: All residents	Total: All residents 327,506 100.0			
	Aged 4 years and under	Aged 4 years and under 18,702 5.7			
	Aged 5 to 9 years	Aged 5 to 9 years 16,907 5.2			
	Aged 10 to 15 years	18,336	5.6		
	Aged 16 to 19 years	10,424	3.2		



Aged 20 to 24 years	23,844	7.3
Aged 25 to 34 years	86,123	26.3
Aged 35 to 49 years	74,694	22.8
Aged 50 to 64 years	47,138	14.4
Aged 65 to 74 years	17,382	5.3
Aged 75 to 84 years	9,932	3.0
Aged 85 years and over	4,024	1.2

The 2021 census found that of the Wandsworth population (327,506) 75% of the population were aged 15-64, with 16% comprising ages 0-14 and 10% over 65.

Older Adults

The term 'older adults' has been defined as those over the age of 65 years (JSNA 2021 Chapter 1.3 Population projections). In Wandsworth in 2021 8.5% of the total population is 65 years +old. The proportion of older adults in the borough is lower than the London average (12.3%).

Population

By 2029 the population is expected to increase to more than 373,000, reflecting that Wandsworth also has one of the fastest rates of population growth in London. Wandsworth has one of the youngest populations in the country, with a median age around 33.7 years (London=35.1) and has one of the highest proportions of the local population aged 20-44 years, in London. The largest increase in numbers will be among those aged 20-39 years,

Data based on Dog Control PSPO fixed penalty notices given for dog control offences during the period October 2023 to July 2025 is shown below:

Age:	FPNs Issued:
24-45	28
46-65	23
Over 65 years	4
Age not provided	6

This data shows people in the 24 - 45 years age group have been more affected by enforcement action, but this may be due to Wandsworth's higher proportion of this age group.

Information is based on Parks Police enforcement data.

Disability

The PSPO can be issued to anyone over the age of 18 regardless of disability, however it will be for the officer to use common sense and judgement as to whether a further referral needs to be made if there are vulnerabilities identified.

Local Demographics



	Disability In 2021, 6.5% of Wandsworth residents were identified as being disabled and having their day-to-day activity limited a lot. This figure decreased from 8.9% in 2011.			
Sex	Local Data The 2021 census revealed that of the Wandsworth population (327,506) females made up 53%. Data based on Dog Control PSPO fixed penalty notices given for dog control offences during the period October 2023 to July 2025 is shown below:			
	Sex: FPNs Issued: Male: 30 Female: 31 The data we have on registered professional dog walkers shows there being more female dog walkers. It may disproportionately affect women as they are more likely to be dog walkers.			
	Information is based on Parks Police enforcement data.			
Gender reassignment	The PSPO applies regardless of any gender reassignment. In Wandsworth those who identify with the same gender as their sex registered at birth is slightly lower than the UK average (92.9% vs 93.5%). In the 2021 Census, 0.62% of Wandsworth's population reported that their gender identity was different to their sex registered at birth.			



		,	Vitte late LSVV/aleda	Inner London	London	England
	Gender identity the same	e as sex	92.86%			
	registered at birth	c as sex	(n=254,037)	90.81%	91.21%	93.47%
			6.52%			
	Not answered		(n=17,831)	8.20%	7.88%	5.98%
	Gender identity different	t from				
	sex registered at birth bu		0.26%			
	specific identity given		(n=713)	0.47%	0.46%	0.25%
			0.13%			
	Trans woman		(n=347)	0.17%	0.16%	0.10%
			0.11%			
	Trans man		(n=304)		0.16%	0.10%
			0.07%			
	Non-binary		(n=182)		0.08%	0.06%
	All -4b d : d4'4'		0.05%		0.050/	0.040/
	All other gender identitie		(145)			0.04%
larriage and civil	The PSPO applies regard	dless of ma	arriage or civi	l partne	rship stat	us.
artnership						
	The table below demons	strates the	proportion of	of the Wa	andswort	h populati
	marital status (ONS Cens	sus 2021)				
	Marital Status			% of the	borough	
	Never married and never registered a civil 55.81					
		partnership				
	 ' 	ممائنيتم امم	utus sus la ius	22.00		
	Married or in a register	•		32.99		
	Divorced or civil partne	•		6.38		
	Widowed or surviving o	ivil partne	ership	3.01		
	partner					
	Separated, but still legally married or still			1.81		
	legally in civil partnership					
		•				
regnancy and maternity	In 2022 Wandsworth red	orded 3 8	12 live hirths			
regnancy and materinty	III 2022 Wallasworth Tee	Jorucu 3,0	12 live bil tils	•		
	The DCDO applies regard	loss of pro	anana, and r	matarnit	.,	
	The PSPO applies regard			naienni	у.	
		icss of pre	egnancy and i	nacciine	•	
and talk state	The DCDO and line and	· 				
ace/ethnicity	The PSPO applies regard	· 				
ace/ethnicity		· 			•	
ace/ethnicity	The PSPO applies regard <u>Ethnicity</u>	· 			,	
ace/ethnicity		· 			,	
ace/ethnicity	Ethnicity	· 			,	
ace/ethnicity	Ethnicity Wandsworth	less of rac		ty.		
race/ethnicity	Ethnicity Wandsworth All residents	count		% 100.0		
ace/ethnicity	Ethnicity Wandsworth All residents Asian, Asian British or	less of rac		ty.		
ace/ethnicity	Ethnicity Wandsworth All residents Asian, Asian British or Asian Welsh	count 327,506 38,314		% 100.0 11.7		
ace/ethnicity	Ethnicity Wandsworth All residents Asian, Asian British or Asian Welsh Black, Black British,	count		% 100.0		
ace/ethnicity	Ethnicity Wandsworth All residents Asian, Asian British or Asian Welsh	count 327,506 38,314		% 100.0 11.7		



		00 500	6.0		
	Mixed or Multiple ethnic	20,598	6.3		
	groups	222.000	67.0		
	White	222,090	67.8		
	Other ethnic group	13,442	4.1		
Religion and belief,	The PSPO applies regard	less of religion.			
including non belief					
	Date	ONS Census 2021			
	Geography	Wandsw	orth		
	Measures	Value	percent		
	Religion				
	Total: All residents	327,506	100.0		
	No religion	118,543	36.2		
	Christian	139,656	42.6		
	Buddhist	2,275	0.7		
	Hindu	6,419	2.0		
	Jewish	1,756	0.5		
	Muslim	32,519	9.9		
	Sikh	967	0.3		
	Other religion	1,871	0.6		
	Not answered	23,500	7.2		
Sexual orientation	The PSPO applies regard				
Across groups : a alder	The 2021 Census was the first time it collected data on sexual orientation. The question was voluntary and only asked of people aged 16+ (n= 273,558). Locally, 14,148 (5.2%) of 16+ year olds identified as either gay/lesbian, bisexual or any sexual orientation other than straight or heterosexual. This was lower than Inner London (6.4%) and higher than England (3.2%) and London (4.3%). Locally, males were more likely to identify as LGB+ with the majority aged between 25-44 years (higher proportion aged 24-34 years old). In females, the majority of people who identified as LGB+ were more likely to be aged between 16-34 years (higher proportion aged 25-34 years old). England wide analyses show that majority of LGB+ were aged 16-34.				the veen
Across groups i.e older LGBT service users or Black, Asian & Minority Ethnic young men.	No specific intersectionalities are expected to be impacted by this proposal – no data provided. The PSPO applies regardless of the individual's groups that they belong to.				
Socio-economic status	The PSPO applies regard	less of the individual	's socio-econor	mic status.	
(to be treated as a					
protected characteristic	Socio-economic factors a	= :	-		
under Section 1 of the	commit crime or ASB. Th	-			
Equality Act 2010)	informed practises and a		•		-
Include the following	are working with may ha	<u> </u>	•	_	-
groups:	low income / and how it	might have a bearin	g on now they	live their life. All	l



- Deprivation (measured by the 2019 English Indices of Deprivation)
- Low-income groups & employment
- Carers
- Care experienced people
- Single parents
- Health inequalities
- Refugee status

officers should be approaching people with compassion and making referrals for support agencies where necessary.

Local Statistics:

Wandsworth ranks as one of the least deprived areas, ranking 20th out of 33 London boroughs.

In London, Wandsworth ranks as the least deprived area within London for five of seven deprivation domains (Income; Employment; Education, Skills & Training; Barriers to Housing & Services and Crime) - it has a particularly high ranking for Education, Skills & Training.

	Wandsworth	London %	England %
	%		
Household is deprived	42	51.9	51.6
in one or more			
dimension			
Unemployed	3.8	Not available	3.9
16-64 aged			

The Annual Population Survey for 2021 published by the ONS reports the percentage of the Wandsworth working-age (aged 16-64) population who have a degree or higher is 70.3%, which is above the 42.8% degree qualification rate for England.

Employment rates is at 96.2% with the health industry the largest in Wandsworth based on the number of jobs, accounting for 21.9% of roles in the area.

Wandsworth had a mean average salary for full-time employees of £44,872 in 2022.

Wandsworth's unemployment rate is 3.8% with the biggest reasons for unemployed being a student (31.1% of the unemployed).

Of Wandsworth households, 42.5% owned their home in 2021, down from 45.5% in 2011. In 2021, just over one in three households (36.3%) rented privately, compared with 31.7% in 2011. The percentage of Wandsworth households that lived in a socially rented property decreased from 20.3% to 19.3%.

Female wages in Wandsworth average £42,381, and male wages averaged £46,858. Statistically, the average female earns £4,477 less than the average male, though this does not account for differences in hours worked. After adjusting for the difference in hours, males in Wandsworth earn 5.0% more per hour than females on average.



The Index of Multiple Deprivation shows most deprived areas in the borough are around Roehampton and Putney Heath, Queenstown, Latchmere, Graveney and Furzedown (these are based on the Wards before the 2022 changes). These wards will be covered by the renewed PSPO. This data shows people in these wards maybe more affected by the dog control PSPO.
Around 6.8% of the population provide unpaid care in the borough of Wandsworth.
Wandsworth has approximately 50 asylum seekers placed in the borough by the Home Office. Wandsworth has also supported 63 Afghan refugees under the Government's resettlement scheme, and 949 Ukrainians on the Homes for Ukraine scheme, 70% of whom are women.

Data gaps

Data gap(s)	How will this be addressed?
There are gaps in our local data on the impact of ASB	Users will be able to express their protected
in our parks on people according to their protected	characteristics during the consultation survey. There
characteristics	will be the option for free text comments so users can
	express any perceived or actual impact.

4. Impact

Dog Control		
Protected group	Positive	Negative
Age	Continued enforcement is likely to have a positive impact on residents and visitors of all ages.	Based on information on enforcement, Dog Control PSPO enforcement will impact on the 24 – 45 years age group. It is important that these conditions continue to be communicated to Official residents and park users. This will be ensured by: • Face to face communication with park and open space users by Parks & Events Police Officers and other Staff. • Leaflets carried by Officers that explain the purpose and conditions of the PSPO and the potential consequences of breaching them. • Communication with the relevant Friends Groups and Management Advisory Committees that have been formed as consultative groups for these parks and open spaces.



		Through relevant web page information.
Disability	According to Her Majesty's Inspectorate of Constabulary disabled people are disproportionately affected by ASB. Reducing anti-social and irresponsible behaviour and fear for personal safety may encourage people with a disability to make greater use of public places.	The proposal if implemented could have a negative impact on some disabled people, for example those with learning difficulties or neurological differences, may not understand what the PSPO covers and therefore commit an offence, and therefore may be more likely to have enforcement action taken against them. To mitigate the potential negative impacts identified above the following mitigating actions have been identified: • Officers will use their discretion over the circumstances involved in any incident, especially in the initial period of implementation, making reasonable adjustments for disabled, neurologically diverse or mentally impaired person. • A discussive, educational approach will always be taken first, and a warning given before any enforcement action. • There will be publicity about the launch of PSPOs and both temporary and permanent signage used to explain the changes
Sex	No impact identified	Based on information on enforcement of the Dog Control PSPO, the data we have on registered professional dog walkers shows there being more female dog walkers. It may disproportionately affect women as they are more likely to be dog walkers. It is important that these conditions continue to be communicated to Official residents and park users. This will be ensured by: • Face to face communication with park and open space users by Parks & Events Police Officers and other Staff. • Leaflets carried by Officers that explain the purpose and conditions of the PSPO and the potential consequences of breaching them.



Gender reassignment Marriage and civil partnership Pregnancy and maternity	The impact of the proposal is neutral on the issue of gender reassignment The impact of the proposal is neutral on the issue of marriage and civil partnerships. The impact of the proposal is neutral	 Communication with the relevant Friends Groups and Management Advisory Committees that have been formed as consultative groups for these parks and open spaces. • Through relevant web page information. The impact of the proposal is neutral on the issue of gender reassignment The impact of the proposal is neutral on the issue of marriage and civil partnerships. The impact of the proposal is neutral
,	on the issue of pregnancy and maternity.	on the issue of pregnancy and maternity.
Race/ethnicity	No impact identified	Based on information on previous enforcement, DCO enforcement will impact disproportionately on white British groups. It is important that these conditions continue to be communicated to Official residents and park users. This will be ensured by: • Face to face communication with park and open space users by Parks & Events Police Officers and other Staff. • Leaflets carried by Officers that explain the purpose and conditions of the PSPO and the potential consequences of breaching them. • Communication with the relevant Friends Groups and Management Advisory Committees that have been formed as consultative groups for these parks and open spaces. • Through relevant web page information.
Religion and belief, including non belief	The impact of the proposal is neutral on the issue of religion and belief,	The impact of the proposal is neutral on the issue of religion and belief,
	including non-belief.	including non-belief.
Sexual orientation	The impact of the proposal is neutral on the issue of sexual orientation.	The impact of the proposal is neutral on the issue of sexual orientation.
Socio-economic status (to be treated as a protected characteristic under Section 1 of the Equality Act 2010)	The impact of the proposal is neutral on the issue of socio-economic status.	The impact of the proposal is neutral on the issue of socio-economic status.



Include the following		
groups:		
Deprivation		
(measured by the		
2019 English Indices		
of Deprivation)		
Low-income groups &		
employment		
• Carers		
Care experienced		
people		
Single parents		
Health inequalities		
 Refugee status 	l .	

5. Actions to advance equality, diversity and inclusion

Action	Lead Officer	Deadline
The EINA will be circulated as part of the consultation on the proposals	Stephen Biggs	July 2025
and updated to reflect any additional findings.		
Discuss enforcement approach, tolerance levels and use of discretion	Stephen Biggs	October 2025
with authorised officers and police.		
Undertake publicity and install signage to make residents fully aware of	Stephen Biggs	October 2025
the changes.		
Carry out equalities monitoring of people who receive warnings /	Stephen Biggs	October 2026
enforcement related to the PSPO during the first year of implementation,		
to identify if in practice a particular equality community is being		
disproportionately affected.		

6. Further Consultation (optional section – complete as appropriate)

Consultation planned	Date of consultation
Public consultation on the proposal to implement a Dog Control PSPO will take place between July and September 2025. This will be undertaken via an online survey asking for agreement, agreement with changes, disagreement, or no opinion on each individual proposal. Users will also be given the option of having a paper survey posted to them.	July and September 2025.
Signs with QR code/ link to the dog control PSPO survey will be put up in the additional new parks this PSPO will impact.	
We will also consult with the following organisations about the proposed Dog Control PSPO:	



•	Enable Leisure	& Culture	(who manage	Wandsworth Parks)
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• Parks Friends Groups and Management Advisory Committees

Any equality considerations raised will be added to this EINA and mitigating actions taken.